



WFP/UNJLC Pakistan Earthquake SPECIAL OPERATION SO

Region:	<i>Earthquake/Region Kashmir Pakistan</i>
Type of project:	<i>Special Operation</i>
Title:	<i>Establishment of a UN Joint Logistics Centre in response to the Pakistan Earthquake</i>
Duration:	<i>3 months</i>

Introduction

The United Nations Joint Logistics Centre (UNJLC) was created to complement and co-ordinate the logistics capabilities of co-operating humanitarian agencies during large-scale and complex emergencies. A standing UNJLC has been established in Rome, with the status of an inter-agency unit with technical and administrative support provided by its host Agency, The World Food Programme (WFP). For specific operations, the UNJLC is activated by the Inter-Agency Standing Committee – Working Group (IASC-WG), following an established protocol.

The main function of the UNJLC's core unit in Rome is to initiate and establish the UNJLC field operations, to provide back-up and guidance and to plan in collaboration with UN agencies and International Organisations emergency preparedness measures and provide assistance in inter-agency contingency planning.

1. Project Background

The US Geological Survey reported that a magnitude 7.6 earthquake occurred at 34.43N, 73.54E on 8 October at 03:50 UTC (08:50 local time) in Pakistan. The epicentre was located 95 km NNE of Islamabad (pop 524,000), 115 km ESE of Mingaora (pop 174,000), and 125 km WNW of Srinagar, Kashmir (pop 894,000). Several after shock tremors of significant magnitude were subsequently recorded.

2. Objectives of UNJLC Intervention

The objectives of the UNJLC intervention include ensuring uninterrupted, timely and cost effective logistics activities in relation to the subsequent relief and recovery operations envisaged. In addition to this, the established regular coordination mechanism with humanitarian and non-humanitarian actors will be maintained with the responsibility gradually handed over to the relevant civil and UN authorities. The relevant civilian and UN authorities shall be included in UNJLC activities from the onset of operations thus insuring an unencumbered and gradual hand-over.

3. Structure

During the initial phase of the operation, operations will be coordinated from the Core Unit in Rome with UNJLC cells covering the region and based in Islamabad and Muzaffarabad. The main office of UNJLC for this operation will be established in Islamabad with a back-stop office in Rome and an air hub will be set up in Islamabad.

The Chief of UNJLC Pakistan Earthquake Disaster Response with responsibilities for all facets of the operation will set up his/her office in Islamabad, in support of and reporting to the HC. The UNJLC cells will create inter-agency joint logistics cells comprised of senior logistics officers from the main operational players supported by UNJLC staff. The UNJLC will support and complement all activities and decisions evolving from these cells and assist to facilitate their implementation where required. This cell structure may be replicated in field locations according to the requirements.

Initial staff estimates envisage 11 international staff members predominately based in the region with back-up staff in Rome. The entire operation will initially rely on the UNJLC Core Unit in Rome with International staff in the region. All offices in Pakistan will also have a full complement of national staff ranging in duties from administrative/clerkship to logistical support to drivers/security.

4. Project Areas and Activities

In response to this disaster the international community has mobilized a massive response to avert further suffering and death in the region. Due to the scale of destruction and need for timely humanitarian aid delivery the United Nations Joint Logistics Centre (UNJLC) will need to be deployed to assist the humanitarian community with logistics coordination. As such the UNJLC would undertake a mission to assist in the following areas:

- **Logistics Information Management:** Collect, collate and disseminate, in a timely manner, appropriate logistics related information in support of individual agency logistics planning efforts in full cooperation with other UN common services. Through this process, anticipate, identify and address any logistics bottlenecks affecting the humanitarian efforts as a whole.
- **Infrastructure Assessment:** Undertake the necessary infrastructure related assessments in order to provide the humanitarian community with accurate and timely information on the infrastructure capacities in the affected area in order to assist in the efficient delivery of humanitarian aid. In particular, an assessment of access roads to affected area will be required as soon as possible.
- **Strategic Air Coordination Cell:** Create a Strategic Air Coordination Cell to:

- Solicit, assist, and prioritize requirements for air transportation,
 - In coordination with CMCS (formerly MCDU) and local authorities establish procedures for the entry and subsequent operations of humanitarian aircraft chartered by the United Nations and or other International Aid Organizations and Donor countries,
 - Provide timely and accurate information on air transport operations.
- **Movement Coordination:**
 - Assist establishment of surface and air corridors and de-conflict with military/ civilian entities.
 - Assist with movement control of cargo and people, where appropriate and relevant, specifically Non-Food items in collaboration with the UN and NGOs.
 - **Logistics-Related Civil-Military Coordination (CMCoord):**
 - Under the guidance of the relevant UN authorities and in full cooperation with OCHA CMCoord Officers deployed in the region, provide qualified logistics personnel to address logistics-related matters with Military Entities, including the de-conflicting of humanitarian and military movements by road, rail, river and air through a Movement Coordination Center,
 - Conduct relevant liaison with all parties involved.
 - **Customs/Immigration support:** Under guidance of relevant UN senior management, conduct negotiations where necessary with relevant authorities to facilitate cross border movements of staff and relief commodities.

Specific activities may include;

- Facilitate logistics coordination and collaboration;
- Facilitate execution of logistics assessments;
- Analysis and assessments on available logistics capacity in the operational Areas;
- Analysis of the existing operational air capacity and infrastructure;
- Review and update, as necessary, air traffic rules and procedures;
- Analysis of customs systems and border crossing regimes;
- Facilitate functional logistics liaison with military entities through the establishment of a Humanitarian Operations Centre;
- Facilitate the movement control of cargo through surface and air corridors;
- Develop and issue regular logistics bulletins, reports, relevant data-banks and a dedicated website;
- Produce relevant logistical maps;

5. Implementation (Reporting and Management Structure)

Reporting Structure: The UNJLC will be fully integrated into the UN co-ordination structure and report to the RC's/HC's offices, while also receiving support from and maintain close links with the respective WFP Country Offices and the UNJLC Core Unit in Rome.

Management Structure: Main co-ordination structures will be established in Islamabad and Muzaffarabad under the Chief UNJLC Pakistan Earthquake Disaster Response, who is responsible for managing teams of UNJLC field officers, information and reports officers and air/movement control experts.

UNJLC offices will be mostly co-located with relevant UN coordination offices and WFP logistics units.

6. Activation Process

The activation process for the UNJLC (as agreed at the IASC-WG in Geneva on 25/26 November 2002) has been triggered on the 12 October 2005 through the IASC-WG.

This Special Operation is based upon the agreed TOR for this UNJLC activation.

7. Exit Strategy

The UNJLC operation will run for a three month period with a possible extension depending on the level of humanitarian logistics support required and advice from the Resident Coordinator's and/or Humanitarian Coordinator's Offices as well as the WFP Regional Director ODC. The objectives of the UNJLC are to optimise and complement the logistics capabilities of cooperating agencies during the initial phase of the Pakistan Earthquake Response Operation. After the initial relief phase, humanitarian activities will focus on rehabilitation and/or resettlement and UN Agencies' logistics will revert gradually to their normal activities. Demobilisation of UNJLC equipment will be done under the supervision of the UNJLC Core Unit in Rome. All assets procured and acquired under the SO, will be assigned to UNJLC operations and if necessary stored at strategic locations awaiting future use.

8. Project Cost & Benefits

Project costs, including ISC of 7%, for the various components under this Special Operation are annexed in the budget document. The total project cost for the initial phase will be US\$ 620,582

9. Monitoring & Evaluation

This Special Operation will be monitored by the Head of the UNJLC Core Unit. While the success of some of the components will be hard to measure, the following basic indicators will be used to evaluate the components:

- timely issuance and dissemination of the UNJLC Bulletins, maps and other logistics related information and continual website upgrading;

- the maintenance of free-flowing humanitarian relief traffic through all the major corridors and border crossing points into the affected countries
- the absence of any undue conflicting use of the regional infrastructure between the humanitarian and military parties;
- regular inter-agency logistics meetings and consultations;
- the existence of properly functioning inter-agency logistics structures following the de-activation of UNJLC;

It is envisaged that an independent review of UNJLC activities in the region be undertaken to ascertain if UNJLC added value to participating agencies and humanitarian actors